

DONCASTER Community Safety Strategy 2022 - 2025

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Doncaster Community Safety Strategy

2022 - 2025

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The Doncaster Community Safety Partnership is pleased to present our four-year Community Safety Strategy for 2022-2025.

The strategy outlines our priorities for the next 4 years and how we as a partnership will deliver a service to address them. Our priorities are:

- Tackling domestic and sexual abuse
- Reducing anti-social behaviour
- Reducing crime and re-offending
- Tackling serious and organised crime
- Reducing substance and alcohol misuse
- Reducing violence and violent crime

It is important that we acknowledge the impact COVID-19 has had. The pandemic has affected the way we all live our lives. It has also meant that the way we deliver services has changed significantly.

As a partnership we have continued to deliver services throughout the pandemic. We have adapted, finding new ways of working in changing environments whilst also absorbing daily challenges and risk. I would like to take this opportunity to celebrate the resilience and dedication of our services.

Now we look forward to reintroducing the face to face contact that has been missed, and also embracing the learning and efficient practices developed in the midst of the most challenging working conditions many of us have ever experienced.

It is difficult to assess crime and antisocial behaviour over the last 18 months as trends have changed so much during the pandemic. There has been a small decrease in crime and significant fluctuations in antisocial behaviour.

It is recognised that there will always be an element of under reporting and that this occurs for a number of reasons. We welcome the feedback from our communities and acknowledge their comments about how they sometimes find difficulties in reporting. We are committed to improving the confidence of the public including their ability and willingness to report.

We have seen an increase in demand in relation to domestic abuse and safeguarding services. It is encouraging to note that there is a renewed national focus on tackling violence against women and girls.

Over the last year there have been several incidents relating to organised criminality in Doncaster. This impacts not only those involved directly, but also the wider community. We are committed to tackling organised crime by investing resources in this area and protecting vulnerable young people from being exploited.

Demand in relation to supporting people with complex needs and dependencies has grown. Some of these individuals and their behaviour can lead to wider concern, with antisocial behaviour and the confidence of those who live and work in our communities affected. As a partnership we continue to seek bespoke solutions to meet the needs of these individuals whilst also challenging inappropriate behaviours.

As we deliver our new Community Safety Strategy, we will work hard to maximise our effectiveness as a partnership. We will tackle not only the obvious impact, but also the underlying issues which drive crime and disorder within our neighbourhoods. We understand that the ability to report concerns in relation to crime and disorder issues is important, as well as our response to these issues, providing communities with the confidence that we take these concerns seriously and importantly provide feedback on the actions that we have taken. Our communities can be assured that as a partnership we will do all we can to build a safer, stronger, and more confident Doncaster.



Melanie Palin

Chief Superintendent, Doncaster District Commander, Doncaster Community Safety Partnership Chair

As the elected member responsible for oversight of Community Safety in Doncaster, I am delighted to endorse this strategy.



Councillor Rachael Blake

Portfolio Holder for Children's Social Care, Communities and Equalities

It is the result of a well informed and proactive partnership approach; utilising our intelligence assessments to better understand the needs of our communities and consulting with residents; professionals and partners.

It is a continuation of the multi-agency crime reduction work that has been happening locally for many years.

As a partnership, we recognise that Doncaster people experience community safety in different ways, depending on their own individual situations and circumstances. We will continue to work with all our communities to recognise and address their needs, to help build community confidence in agencies to respond to concerns and to tackle inequality. We are committed to the belief that everybody in Doncaster has the right to be safe and to feel safe.

At a time when all agencies are experiencing increased pressures and demands for services, we will continue to be ambitious and proactive in our approaches to tackling all forms of crime and disorder, recognising the damaging effect these experiences can have on victims and communities. Together with colleagues across the partnership, I will ensure that this strategy drives forward improvements in the reduction of crime and disorder; responses to victims and their families, and efforts to hold perpetrators to account.

Our communities can be assured that as a partnership we will do all we can to build a safer, stronger, and more confident Doncaster.

Thank you, Rachael

Key facts about crime in Doncaster

4.5% DECREASE

in overall crime during 2020 compared to 2019.

The RethinkYourDrink campaign has been funded by Public Health for another year, with a focus on messages for those aged 50+. An Alcohol Alliance has been formed in Doncaster to reduce alcohol related harm.



Operations against Organised Criminal Groups (OCGs) in Doncaster have continued throughout Covid restrictions with some significant successes. The majority of OCG criminality is drug related.

10.9% INCREASE

in ASB during 2020. The highest number of reports related to nuisance off-road bikes/quads; nuisance neighbours and rowdy/ inconsiderate behaviour.

7497

incidents of domestic abuse were reported to South Yorkshire Police in 2020.

Domestic abuse is one of the 16 South Yorkshire Violence Reduction Priorities.

The Violence Reduction action plan for 2021/22 has been drafted with focus on the night-time economy, violence and young people (both as victims and perpetrators) and delivering a trauma informed approach.

The Covid Pandemic

Since March 2020, we have worked hard to respond to the demands of the Covid pandemic and have continued to operate as a partnership.

We have significantly changed the way we deliver our services whilst continuing to respond to challenges and risks.

We have continued to support the most vulnerable people in our communities, with an increase in demand in relation to domestic abuse and safeguarding services.

We have experienced changes in reported crime and antisocial behaviour patterns and acknowledge there is a degree of under-reporting which may not reflect the true impact of these issues in our communities. Therefore, we will strive to improve our reporting and communication mechanisms with the public, recognising the damaging effect these experiences can have on victims and communities.

We have embraced the learning that Covid has created and are looking forward to reintroducing face-to-face contact with our communities.

CORONAVIRUS PROTECT YOURSELF & YOUR COMMUNITY

Community safety in Doncaster – a partnership approach

In Doncaster, we have an established Safer Stronger Doncaster Partnership (SSDP) that has worked successfully, for over twenty years, in a collective effort to make Doncaster a safer place to live, work and visit.

Its primary role is to set the strategic direction of work to reduce crime, disorder, the fear of crime, drug and alcohol misuse and to build strong and resilient communities and families in Doncaster.

The SSDP is made up of statutory and non-statutory partners and responsible authorities who share a collective duty through the Crime and Disorder Act 1998 to work together to develop and implement local crime reduction strategies. The partnership is accountable for the delivery of numerous strategies, including the Community Safety Strategy; the Drug and Alcohol Strategy; the Youth Justice Plan; the Domestic Abuse Strategy; the Sexual Abuse Strategy and Domestic Homicide reviews.

The overarching Community Safety Strategy is one of several key strategies that will support the delivery of the Borough Strategy and achievement of our collective wellbeing goals.

The Safer Stronger Doncaster Partnership works to 6 strategic priorities, underpinned by 5 strategic 'theme groups' and a violence reduction cross-cutting theme, to tackle issues across the full crime and disorder spectrum. The 6 strategic priorities are:

- Tackling domestic and sexual abuse
- Reducing anti-social behaviour (ASB)
- Reducing crime & re-offending
- Tackling serious & organised crime
- Reducing substance & alcohol misuse
- Reducing violence and violent crime

The SSDP is made up of statutory and non-statutory partners and responsible authorities, a full list of members can be found below:

- Doncaster Council
- Doncaster Children's Services Trust
- South Yorkshire Police
- South Yorkshire Violence Reduction Unit
- The Probation Service
- South Yorkshire Fire & Rescue Service
- · South Yorkshire Fire Authority
- Doncaster Clinical Commissioning Group
- Public Health Doncaster
- St Leger Homes
- Office of the Police and Crime Commissioner
- Doncaster Prisons Representation
- · South Yorkshire Criminal Justice Board
- Elected Members and Portfolio Holders

The SSDP also has close links to other Partnership Boards, including the Safeguarding Board which incorporates safeguarding issues for both children and adults and the Health and Well-Being Board, which has shared agendas around Domestic and Sexual Abuse, substance misuse and mental health. This strategy does not aim to repeat the content of other strategies covering these agendas.

In addition to the established local links described above, there are also strong partnership arrangements in place across the 4 Community Safety Partnerships in South Yorkshire, to support cross-area work and share good practice.

Local Solutions for People and Places

How Doncaster people experience community safety will be greatly determined by their own individual situations, including where they live and where they go in the Borough. Different towns, villages and neighbourhoods contain different strengths, histories and concerns.

Our Community Safety Strategy is sensitive to this. The organisations within the Safer Stronger Doncaster Partnership will work with all of our Doncaster communities according to their individual needs, building on their strengths and listening to the experiences and ideas of local people. We will also work to address inequalities between different areas, recognising that everybody in Doncaster, whatever their age, background or address, has the right to be safe and to feel safe.

We will actively engage with local people and businesses to understand what matters to them. Our aim is to strengthen and improve existing reporting mechanisms to make it easier for the public and businesses to raise issues which need to be addressed. We will build on existing media channels to raise awareness of how to report, ensuring that there are timely feedback processes in place.

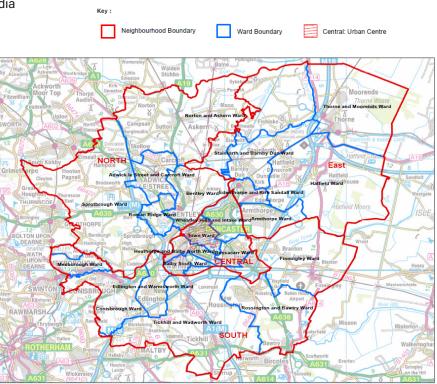
We acknowledge the feedback raised as part of the consultation process and recognise that building confidence and assurance is critical. Strengthening relationships and connections with local people through community engagement mechanisms will be a key area of focus for the partnership.

As a partnership we will strive to continually improve public experience through actively listening and engaging with people in communities to gain a true picture of crime and disorder and importantly those with 'lived experience', ensuring that the concerns being raised are responded to and that people are kept informed. As part of the locality model, we will support communities to identify their priorities and to put in place actions that help them build on opportunities and address gaps.

We will make sure these local priorities and actions to increase community safety across different Doncaster neighbourhoods are prominent in the Locality Plans that Team Doncaster partners are putting together. The boundaries of the North, East, South and Central localities are set out below.

These plans will be produced with actions tailored to each Locality that will start in April 2022. Just as the Community Safety Strategy will set out the standards and actions required across the whole of the Borough; the Locality Plans will tailor specific actions to the expressed needs of local communities.

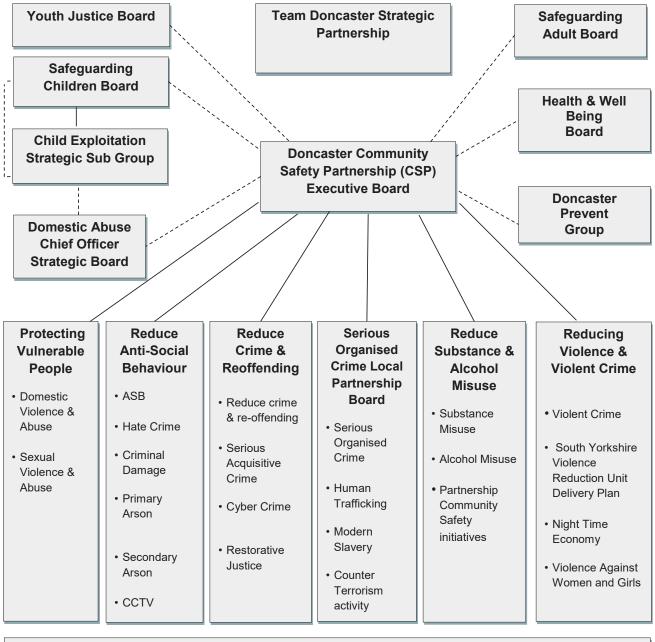
To help address inequality, the SSDP also works closely with the local Independent Advisory Group (IAG) to help build further insight into the needs and wants of groups who may be under-represented across our communities. This insight helps us to further shape our services for the benefit of all our communities and helps to increase trust and confidence.



Aims

The Crime and Disorder Act 1998 placed a duty on the Police and Local Authorities to work together with key partners and organisations to develop and implement local crime reduction strategies. The act states that before developing such strategies, it is important to identify key local crime and disorder priorities through consultation and by analysing crime and disorder levels and patterns in the area.

The below diagram illustrates how the Safer Stronger Doncaster Partnership links to other delivery structures.



Localities Approach - cross cutting early intervention and prevention

Team Doncaster – our vision for the town

Local strategic context

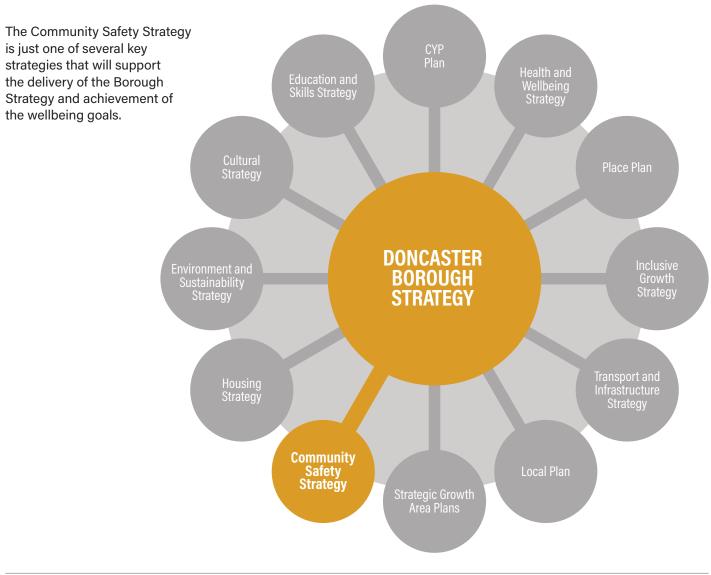
A revised Doncaster Borough Strategy – 'Doncaster Delivering Together' (DDT), is being launched in 2021. It will build upon the successes of the Doncaster Growing Together Plan and focus on improving the wellbeing of everyone in the borough over the next 10 years, whilst ensuring that we leave a better place for future generations. It is a strategy for everyone who has a stake in Doncaster's future.

It has one central mission:

• Thriving People, Places & Planet.

Delivering DDT will require closer working with communities, new approaches, shared responsibilities, a 'whole-system' perspective, better use of data and knowledge and a more regenerative approach to development. There are **six** wellbeing goals to work towards:

- Greener & Cleaner Doncaster
- Fair & Inclusive Doncaster
- Prosperous & Connected Doncaster
- Safe & Resilient Doncaster
- Healthy & Compassionate Doncaster
- Skilled & Creative Doncaster



The Joint Strategic Intelligence Assessment

To ensure that the Partnership is proactive and well informed, we carry out an annual Joint Strategic Intelligence Assessment in order to review existing priorities and identify any new or emerging priorities that the Partnership should focus on.



Domestic Abuse

Increased reports of domestic abuse, domestic homicide is a UK emerging risk



Child Exploitation

Small increase in reported child exploitation.



Cannabis Cultivation

Identified emerging issue across the region, linked to organised criminality



Anti-Social Behaviour (ASB)

Reported rises in rowdy / inconsiderate behaviour particularly during lockdown periods



Fly Tipping

One of the highest categories of reported incidents. Significant increased incidents of fly tipping during the covid pandemic



Violent Crime

High levels of recorded crime, often linked to organised criminality



Cyber Crime

Significant increase in reported cyber-crime, particularly fraud



Organised Crime

The majority of organised criminal activity is driven by drug supply and involves coercion, violence and intimidation



Acquisitive Crime

Increased reports of burglary, particular focus remains on tackling domestic burglary

We are mindful that the JSIA is largely based upon reported crimes and incidents and with many of the key issues there is a degree of under-reporting, which we have taken into account as part of the analysis of this data. We have sought to cross-reference the JSIA with other assessments which include the Joint Strategic Needs Assessment and the Community Safety Strategy consultation findings.

The Joint Strategic Intelligence Assessment (JSIA) recommends what the strategic priorities for the Safer Doncaster Partnership should be, based on the evidence provided. Below are summaries of the key issues identified from the JSIA.



Violence Against Women and Girls

Encouraging to note a renewed national focus on tackling Violence against Women and Girls



Sexual Offences

Small increase in reported sexual offences, including domestic offences and online offending.



Nuisance Vehicles

Nuisance motor vehicles including motorcycles and quad bikes account for the largest volumes of reported ASB in Doncaster



Alcohol and Drug Misuse

Levels of alcohol consumption and referrals for alcohol treatment have increased during lockdown periods



Hate Crime

Small increase in reported hate crimes – rises linked to national / international issues such as terror attacks, the covid pandemic and the EU exit



Begging / Vagrancy

Multi-agency operations to tackle this key issue

Consultation and findings summary

In addition to the JSIA, the Community Safety Team on behalf of the SSDP, commenced a full consultation to inform the content of this strategy.

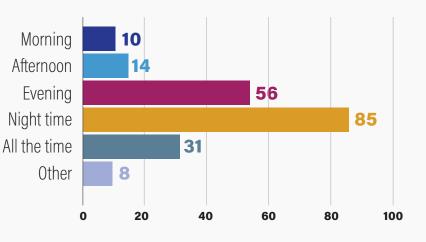
This involved discussions with key networks and groups, as well as an online questionnaire, which has been made available in paper form for those individuals without access to a computer.

Through this exercise we asked our communities about their perceptions of feeling safe, the impact of crime and anti-social behaviour in their communities, what they saw as the future priorities of the partnership and importantly how our services could be focused to meet their needs.

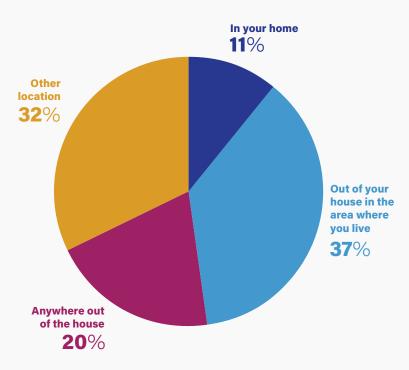
A summary of the results is below:

- The vast majority (91.38%) of surveys were from people who lived in Doncaster, 59.2% worked in Doncaster, 6.32% study in Doncaster and 4.6% have a business in Doncaster.
- The majority of people surveyed said they feel safe living in Doncaster most or all of the time (63.79%).
- Only 3.45% of those surveyed said they never feel safe living in Doncaster.
- People felt most unsafe at night-time (62.50%) or in the evening (41.18%).
- The majority of those who stated they didn't feel safe identified the Town Centre as the place they didn't feel safe. Other areas identified included Lakeside (4.44%), Doncaster Bus Station (2.22%), certain villages (4.44%) and rural locations (4.44%).

When do you feel most unsafe?



Where you feel most unsafe?



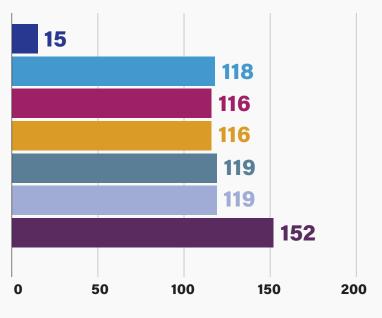
- When asked about the reasons for feeling unsafe, crime accounted for 16.19% of responses, with general comments around crime and reported crime along with burglary, thefts and organised crime.
- Police visibility and reduced Police funding accounted for all 6.34% of responses.
- Anti-social behaviour accounted for 67.60% of responses. Drinking alcohol and drug misuse, homelessness and aggressive begging, particularly in the town centre were the main issues raised.
- Large groups of people gathering and quad and/or motorbike nuisance were also issues raised.
 - Nearly 40% of those surveyed said they felt agencies are very effective or effective at tackling crime and disorder in Doncaster.
- 19% of those surveyed said agencies were neither ineffective nor effective.
- 31% said they felt agencies were not very effective.

 When asked about the crime and disorder themes that were most important, results indicated a relatively even priority across the agendas detailed below.

However, reducing Anti-Social Behaviour accounted for 88.37% of the Community Safety themes most important to those surveyed

 Additional comments in respect of areas of concern included a lack of agency resources and a need for increased engagement with communities; begging and large groups in the town centre; organised criminality; online crime; speeding traffic/dangerous driving; vehicle theft; young people and anti-social behaviour; dog theft; substance misuse in public spaces e.g. parks; women's safety and domestic abuse.

Something different Reducing violence and violent crime Reducing substance and alcohol abuse Tackling serious and organised crime Protecting vulnerable people Reducing crime and reoffending Reducing anti-social behavior



Consultation and findings summary (continued)

34.5% of respondents had been a victim of crime or anti-social behaviour in the last 12 months.

- 75% of those had been victims of anti-social behaviour and 28.33% had been victims of damage to property.
- Damage to property, vehicle crime and hate crime also accounted for significant proportions of crime respondents experienced.
- The vast majority (67%) reported crime they experienced, however, 33% did not.
- The majority (79%) reported such crimes to the Police and 14% reported issues to the Council. Of those who said they reported it to other agencies, comments identified those agencies as Housing Associations, Education staff and Domestic Abuse agencies.
- Reasons provided for not reporting included: being unable to identify the offender; long waiting times on the 101 service; previous negative experiences when reporting / lack of confidence that positive action will be taken; lack of resources across agencies to tackle issues.
- When asked what could be done to improve the partnership and its services, responses included: more visible presence from officers within communities/neighbourhoods; simpler and faster reporting services; increased engagement with young people; increased support for offenders; closer working with community organisations; improved communications/social media presence; targeted work in hotspot areas; increased CCTV coverage and lighting; better support for victims of crime; additional resources for outlying areas.



Overarching principle

Leaving Nobody Behind

Some people are more at risk than others in our communities, perhaps because of their age, disability, ethnicity or other distinguishing characteristics that can link to increased vulnerability.

For children and young people, and for adults with care and support needs, cross-cutting work is delivered through other structures including the Children's Safeguarding Partnership and the Adult Safeguarding board.

Each of these structures has their own priorities and strategies supporting. The Community Safety Strategy will not seek to duplicate their work here.

However, ensuring we engage with and support people who are at higher potential risk than others is a key overarching principle which runs as a crosscutting theme throughout the partnership structure. Understanding and addressing vulnerability was identified as a key issue in the consultation process informing this strategy, resulting in the ongoing commitment to deliver improved services to communities across Doncaster.

Also acknowledging the feedback from the community safety consultation, which highlights the frustrations in being able to report concerns either through telephone or online reporting mechanisms, we will develop a Rapid Improvement Plan to increase public confidence in reporting crime, anti-social behaviour or community concerns. This Improvement Plan will involve all agencies and people with lived experience working together to develop solutions which address the issues that have been raised. It will also focus on taking positive action where required, the results of which can be fed back to our communities using social media, press campaigns or individual updates.

Having also considered the Joint Strategic Intelligence Assessment, there are some key areas that have been considered and included, as detailed within each of the priority group sections and Delivery Plan. Overall, through this Strategy and accompanying actions we will show our commitment to equality and good outcomes for all Doncaster people, regardless of situation or background.

Our priorities

It must be recognised that this strategy does not seek to describe all the activities undertaken by each of the partners involved in community safety but highlights the key priorities for the partnership for the next 4 years.

It also does not duplicate the work delivered through other structures such as children's and adult safeguarding.

In each of the priority areas the community safety strategy is underpinned by a dedicated strategy and delivery plan to drive delivery in that area.

Tackling domestic and sexual abuse

During the pandemic increases have been seen particularly in the reporting of domestic abuse. However, we are aware from National research this is a vastly under-reported issue. We have also seen an increase in people affected seeking support.

Reducing anti-social behaviour (ASB)

Anti-social behaviour impacts on community resilience and people's quality of life often impacting day after day and is the area that most respondents were concerned about. Concerns were also highlighted in relation to reporting and responding to anti-social behaviour, which will form part of our new priorities to address this issue.

3.

2.

Reducing crime and re-offending

Reducing crime, the fear of crime and re-offending are inextricably linked. Representatives from many agencies including the Council, Police, Probation Service, business sector and the voluntary/community sector work collectively to tackle the root causes of crime and reoffending. This collective effort will contribute to reducing the fear of crime and the impact in our communities.

4.

Tackling serious and organised crime

Serious and organised crime has a significant impact on communities especially in relation to peoples fear of crime. Organised crime impacts significantly on young and vulnerable people whether through exploitation or the impact on young people's future ambitions.

5.

Reducing substance and alcohol misuse

Substance and alcohol misuse impacts on all of the key priorities within the Community safety Strategy.

6.

Reducing violence and violent crime

Reducing violence and violent crime, including that linked to the night-time economy crime is a cross-cutting theme and priority for the partnership.

Priority One: Tackling domestic and sexual abuse

During the pandemic increases have been seen particularly in the reporting of domestic abuse. People seeking support has also increased.

This is not surprising since families have been spending more time together which increases the time victims are spending with their perpetrators whilst also being impacted by the wider stresses of life.

A new domestic abuse strategy for 2021-2024 has been developed following extensive consultation with communities, survivors and practitioners. This will be closely followed by a new sexual abuse strategy. The new domestic abuse strategy builds on the extensive work already undertaken and reemphasises that domestic abuse is everyone's responsibility and that it will only be tackled by everyone working together.

There is improved collaboration with survivors of domestic abuse and a strong commitment to learning from their experiences. The strategy seeks to provide support for victims, survivors, children and young people that have been affected by domestic abuse as well as promoting trauma informed practice to understand and address offending behaviour.



Tackling domestic and sexual abuse

| Achievements since New priorities When the last strategy | nat we will deliver |
|---|---|
| prevention, early identification and intervention work for victims and perpetrators that ensure compliance with the statutory requirements in the Domestic Abuse Bill and a desire to strive for excellence. Established Doncaster Domestic Abuse Hub to provide a single point of contact for victims of domestic abuse to access information and support. Funding from Doncaster Council, the Office of the South Yorkshire Police and Crime Commissioner, the South Yorkshire Violence Reduction Unit and the Safer Stronger Doncaster Partnership to tackle domestic abuse. Funding secured to support statutory requirements on the Local Authority to produce a needs assessment and strategy to tackle domestic abuse, as well as provide safe accommodation and secure tenancies for victims. Establish senior officer group to | Promestic Abuse Strategy and elivery plan. exual Abuse Strategy and elivery plan. multi-agency protocol to help rganisations hold abusers to count whilst also supporting them to change their behaviour. Acreased safe accommodation or victims of domestic abuse. Nore awareness campaigns and work with communities and mployers to ensure that domestic buse is everyone's responsibility. Vork to reduce repeat incidents f domestic abuse. Additional support for children that ave experienced domestic abuse. Ionger term financial and ommissioning strategy to ensure there are specialist services for isctims of domestic and sexual buse. |

Priority Two: Reducing anti-social behaviour (ASB)

It can be seen from the consultation undertaken that anti-social behaviour is the area that most respondents were concerned about.

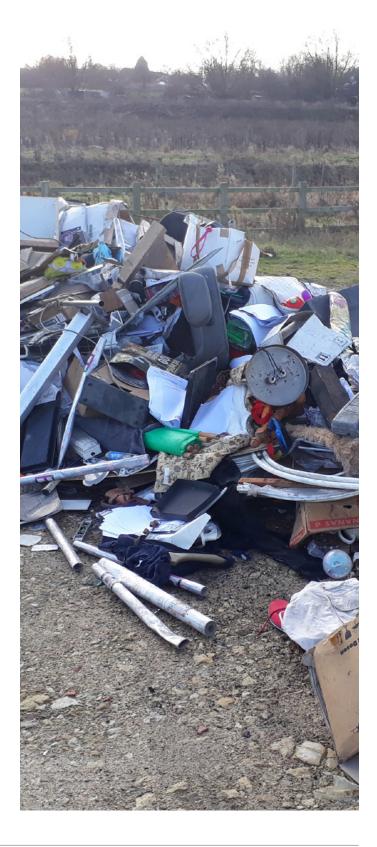
It is likely that this is due to the fact that anti-social behaviour affects more people on a daily basis than the other priorities and is more visible to the wider community.

Anti-social behaviour impacts on community resilience and people's quality of life often impacting day after day.

Anti-social behaviour plays a significant role within the localities-based approach. Recognising the feedback from communities is important for the partnership, in particular improving confidence in reporting anti-social behaviour, updating the public on our actions and increasing visibility of partnership resources in those areas affected by anti-social behaviour. Some of these actions will form part of our Rapid Improvement Plan and from this we will communicate with the public the improvements and successes that have been achieved.

As a Partnership we have invested heavily in CCTV to tackle anti-social behaviour, both in terms of providing reassurance and using footage to support prosecutions. Over the last 3 years we have expanded our CCTV network in Doncaster using capital funding and Government Safer Streets funding to expand our networks and benefit more Communities across Doncaster.

The monitoring of CCTV has also improved and we are now more productive in terms of active enforcement, seeing a large increase in footage being used as evidence in fly-tipping prosecutions and combating other forms of anti-social behaviour.



| Achievements since the last strategy New priorities What we will deliver • Increased the deployment of the or the deployment of the the deployment |
|--|
| |
| dedicated SYP Of Road Bike Team resonsive management of cartis-social behaviour, focused on an early intervention and prevention garts sported through education and communication marsages. This will be further approach. This will be further approach developed a mechanism to improve darethore his issue dare and implement a Rapid Improvement Plan to increase public confidence in reporting we build read to exceed behaviour and communication and prevention and resources. Developed new ways of angent public behaviour, feasitive and traded deached youth work. Monitored hate crimes and incidents and classe to support through local media and newsletters to and improved deployment activity and an approprint. Improve the multi-agency processes to monitoring, which includes inputs from Elected measers and bigging through joint working ecory insist for a brang bighburhoods. Improve the multi-agency processes to monitoring, which includes inputs from Elected measers and brage function and resong through joint working working. Improve the multi-agency processes to monitoring, which includes inputs from Elected measers and beging through joint working and improved eveloped as one of the most positive and ready protech, effective roblem-solving aproprach, effective roblem-solving approach, ef |

Priority Three: Reducing crime and re-offending

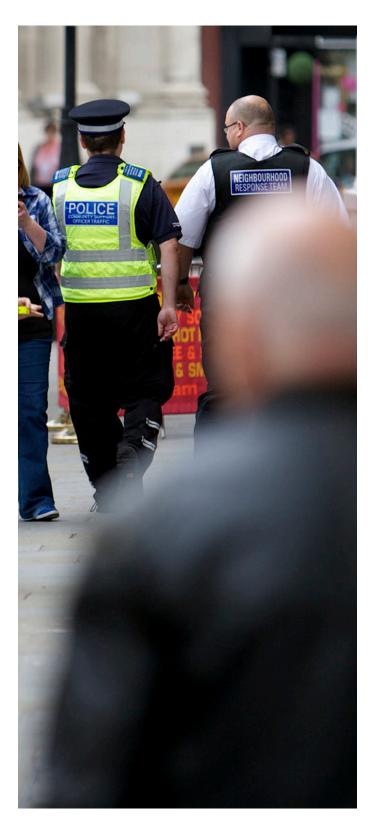
The partnerships ability to reduce reoffending relies heavily on strong multi-agency working. This helps us to share information and resources to unblock barriers, reduce reoffending and reduce harm to victims.

Reducing crime, the fear of crime and reducing reoffending are inextricably linked. Representatives from many agencies including the Council, Police, Probation Service, business sector and the voluntary/community sector work collectively to tackle the root causes of crime and re-offending. This collective effort drawing on best practice, resource and expertise to rehabilitate offenders will contribute to reducing the fear of crime and the impact in our communities.

Managing repeat offenders remains a key priority. Statistics estimate that around half of all crime is committed by individuals with previous convictions, with an estimated cost to the taxpayer of up to £13 billion per year.

A high number of offences are committed by a very small group of prolific individuals. The model of Integrated Offender Management (IOM) is used in the management of offenders.

This model brings together all agencies, including police, probation, local authority, substance misuse treatment services and a range of third sector providers, to reduce reoffending through the targeted management of youth and adult offenders.



| Achievements since the last strategy | New priorities | What we will deliver |
|--|--|---|
| Significant reductions in the number of Serious Acquisitive Crime offences. | To further reduce the reoffending rate and average number of reoffending offences. | Tackle prolific offenders through a new Integrated Offender Management service. |
| Low rates of reoffending in young people first time entrants into the criminal justice system. | Work closely with key partners to improve the public experience of reporting crime. | Using the Rapid Improvement Plan to improve the public experience of reporting crime, which enables the partnership to understand the true |
| Using crime pattern analysis, developed local responses to increased levels of crime, which has led to the deployment of | To further reduce the rates of Serious Acquisitive Crime across the borough through targeted interventions in high crime areas. | picture of crime in communities and importantly respond to community concerns. |
| additional resources into areas leading to the arrest and conviction of prolific offenders. | Implement the new National IOM strategy for manging the most prolific offenders in our community. | Integrate partnerships across the borough to support offenders and promote rehabilitation with improved access to employment, |
| Using the Integrated Offender Management process to prioritise the management of the highest risk and most prolific offenders, leading to increased focus on offenders who present the greatest harm to victims. | Review the governments national crime plan and develop implementation priorities for Doncaster. Develop our pathways to support | Further reduce the rates of Serious Acquisitive Crime across the borough to reduce the impact on victims and communities. |
| Successful deployment of Smartwater into residential | transition from the youth offending teams into probation services for those identified as prolific offenders. | Deliver an implementation plan for the government's national crime plan. |
| areas affected by high levels of residential burglary leading to improved reassurance of victims and a deterrent to offenders. | Effective management of first-time entrants into the criminal justice system to ensure low levels are maintained. | • Develop new processes for the transition of prolific youth offenders into adult services. |
| | | Maintain delivery of our youth diversion schemes to ensure that young people where appropriate avoid criminal convictions and are supported in the community. |

Priority Four: Tackling serious and organised crime

Serious and organised crime has a significant impact on communities especially in relation to peoples fear of crime. Organised crime impacts significantly on young and vulnerable people whether through exploitation or the impact on young people's future ambitions.

Much organised crime also relates to drug supply which further impacts on wider offending.

Often reinforcement of organised crime involves the use of high levels of violence. Though this often takes place between those involved in organised crime it also impacts on the broader community.



In order to deliver a partnership response, the Serious and Organised Crime theme group brings together a number of key partners working to a strategy based around the 4 themes:

Prevent, Protect, Pursue and Prepare.

Using these themes there are a number of key approaches which are summarised below:

- Work in partnership to identify and safeguard vulnerable adults and children exploited by Organised Criminal Groups (OCGs).
- Tackle child sexual exploitation, especially where there is clear organised criminality.
- Protect communities from cyber enabled crime such as fraud.
- Use local regulations, licensing and powers to disrupt OCGs.
- Use existing networks such as taxis/private hire vehicles, licensed premises and industry sector groups to share essential community intelligence.
- Tackle those offenders selling counterfeit or illicit goods which may be linked to wider, organised criminality.
- Build closer links with locality teams to improve intelligence and the sharing of information, encouraging the public to share information without fear of reprisal.
- Tackle Modern Slavery and Human Trafficking
- Tackle organised criminality within prison establishments.
- Oversee the counter terrorism agenda, recognising that radicalisation is an alternative form of exploitation.

| Achievements since the last strategy | New priorities | What we will deliver |
|---|---|---|
| Carried out targeted interventions against geographically based organised crime groups. Achieved significant custodial sentences against mapped OCG members, which equates to combined sentencing of 90+ years imprisonment. January-March 2021 seized 5 criminally held firearms, recovered £64,325 in cash, executed 18 warrants, recovered significant quantities of drugs. During 2020 carried out in excess of 30 partnership interventions to disrupt organised crime activities. Undertaken several high-profile publicity campaigns with Crimestoppers, using a blend of social media, posters and advans to encourage community intelligence. In one area alone this led to a 20% increase in reports. Held a targeted 'day of action' operation to disrupt OCG activity, leading to the recovery of 500 cannabis plants, £40k in cash and 8 arrests. Expanded our terms of reference to include the important area of work to tackle modern slavery and human trafficking being aware this is a vastly under-reported problem. Built upon our multi-agency arrangements to respond to all aspects of the Prevent agenda and providing support services to those who may be vulnerable to radicalisation as another form of exploitation. | Develop closer links with locality teams to improve intelligence and the sharing of information, encouraging the public to share information without fear of reprisal. Identify and safeguard adults and children at risk of criminal exploitation. Use the full range of powers, local regulation and licensing powers to disrupt organised crime groups. Introduce a 'Clear Hold and Build' Strategy which will continue over a significant period. Monitor and disrupt the growth in firearms enabled crime and serious violence, linked to OCG activity. Tackling the growth in cannabis cultivations linked to organised crime, which are impacting on vulnerable communities. Developing effective responses to prevent the criminal exploitation of Children and Young People, which has been recognised as a growing issue during the Covid pandemic. | Develop closer links with locality teams to improve intelligence and the sharing of information, to ensure staff recognise the signs of organised criminality and action is taken. Through Locality Teams, develop closer links with the community to improve reporting and sharing information in relation to organised crime and providing reassurance and support where appropriate. Use the full range of powers, local regulation and licensing powers to disrupt organised crime groups so less people are affected by organised criminality. Introduce a 'Clear Hold and Build' Strategy, to provide disruption activity across communities and diversionary activities to reduce the number of people being exploited into organised crime and serious violence to reduce the number of incidents and the effect on victims and communities. Tackle the growth in cannabis cultivations linked to organised crime to reduce the frequency of incidents and to robustly manage perpetrators. Protect communities from cyber enable crime such as fraud – inform communities of the risks and reduce the opportunities for criminality. Seek to increase resources dedicated to preventing and minimising the criminal exploitation of children and young people, allowing services to be targeted into areas where they are most needed. |

Priority Five: Reducing substance and alcohol misuse

Substance and alcohol misuse impacts on all of the key priorities within the Community safety Strategy.

It is fair to say that reductions in peoples misuse of substances would significantly impact not only on crime and anti-social behaviour but would also lead to healthier relationships, more productive futures, improved individual wellbeing and better outcomes for children, families and communities. There is also an impact on economic cost to Doncaster from lost productivity and cost to health, social care and the criminal justice system.

Doncaster has higher than national average rates of alcohol related hospital admissions, which makes significant demands on the hospital and creates a major cost pressure on the local health system. Costs to the local health economy is estimated £17.2m each year.

As alcohol and drug misuse are often symptoms of complex underlying factors, Doncaster partner agencies support individuals to overcome stigma and embark on their own recovery journeys, to live substance misuse free lives. This includes supporting the annual Recovery Games in Doncaster, which is a nationally and internationally recognised event.

The Substance Misuse Theme Group is a multi- agency group of professionals which tackles the health and crime impacts of substance misuse through the development and performance management of an integrated substance misuse plan for the Partnership.

The effectiveness of the drug / alcohol treatment and care system is monitored against the 2021-24 treatment plan, which oversees actions relating to Public Health and Police and Crime Commissioner funds. These funds are invested to address addiction and substance misuse related offending, by the delivery of an integrated range of addiction services.

Throughout the Covid-19 pandemic, substance misuse services have remained open, utilising virtual means where possible but face to face delivery in a Covid secure way where clinically indicated. There is some local evidence that levels of alcohol consumption and referrals for alcohol treatment have increased during lockdown periods, and in response to this an alcohol early interventions team has been put in place, to support higher risk drinkers.

The Substance Misuse Theme Group has a strategic focus on reducing alcohol related harms, and during 2021 worked with the University of Huddersfield on action research to improve local services responses to the impact of parental alcohol misuse on children and young people.

Public Health England estimates that 20% of adults in England with alcohol dependence have children living in the household. If this figure is applied to the number of dependent drinkers in Doncaster, over 850 children could be negatively affected.



| Achievements since the last strategy | New priorities | What we will deliver |
|---|---|---|
| Secured additional resources from Public Health England and the local Public Health Allocation to further develop inpatient detoxification, criminal justice treatment services, family/ parental interventions and early interventions for alcohol. Increased public awareness and knowledge about the harm caused by alcohol and drugs. Identified and supported people who want to change their alcohol and/or drug using behaviour. Reduced the availability of illegal drugs and the inappropriate use of alcohol and other legal substances. | Increase the number of people choosing not to misuse drugs and/or alcohol. Reduce the number of children, young people and families affected by drug and/or alcohol misuse. Reduce the number of people who experience crime and disorder related to the misuse of drugs and/or alcohol. High prevalence of people using drugs and drinking alcohol at harmful and hazardous levels with significant health and crime impacts on individuals, families and communities. Increased levels of alcohol consumption and referrals for alcohol treatment during the covid-19 pandemic. | Develop and build the Doncaster recovery community and support the annual Recovery Games events. Deliver the 'Rethink Your Drink' alcohol communications campaign to reduce alcohol related harms. Provide a comprehensive, accessible, high quality drug and alcohol treatment service across Doncaster Borough in order to reduce associated crime and health harms. In partnership with Huddersfield University, undertake action research to improve multi agency responses to the impact of parental substance misuse in children and young people. |

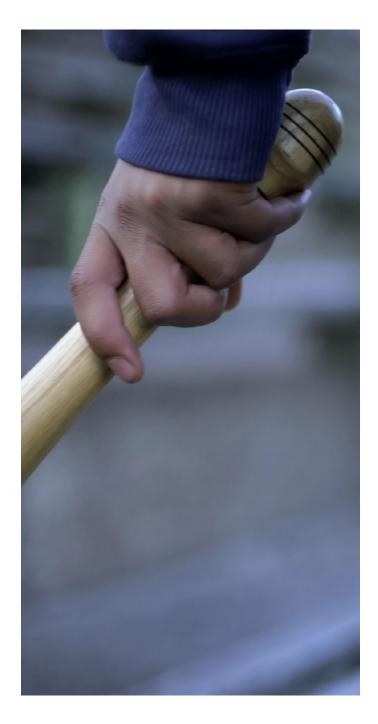
Priority Six: Reducing violence and violent crime

Reducing violence and violent crime, including that linked to the night-time economy crime is a cross-cutting theme and priority for the partnership.

The South Yorkshire Violence Reduction Unit (SYVRU) was established in August 2019 to develop the South Yorkshire-wide public health approach to tackling violent crime and is supporting this theme with a dedicated Partnership Manager working directly with the SSDP. SYVRU activity supports a multi-agency, public health approach to preventing and tackling violence which is embedded and delivered locally and Community Safety Partnerships are the agreed lead mechanism for local delivery.

The SYVRU look at the causes of violence and work with partners to stop violence before it starts, halts its progression once its already begun and provide ways out for people already entrenched in violent behaviour.

Two pieces of work were developed by the SYVRU to aid Community Safety Partnerships in reducing violence and violent crime: an area profile and a response strategy for South Yorkshire. The strategy highlighted 16 priorities for each Partnership to work towards when developing a local response to reducing violence. These documents have been approved by the Home Office.



| Achievements since the last strategy | New priorities | What we will deliver |
|---|---|---|
| Gap analysis completed, based on information from the SYVRU area profile and survey analysis, as well as local knowledge. A working Local area action plan created linked to SSDP and SYVRU priorities. Funded and supported the development of initiatives such as One of a Kind family Domestic Abuse programme. Ensure referral mechanisms are in place and utilised to support programmes that offer ways out of crime i.e. Plan-B Navigator custody programme. Undertaken work with the youth council in relation to tackling knife crime. | Support the development and implementation of a strategic Doncaster Evening and Night Time Economy Group to achieve Purple Flag status for Doncaster. Work to support all organisations and professionals working with children and young people to work towards becoming trauma informed. Support the development of a dedicated Trauma Informed working group in Doncaster. Ensure evidence based good practice from National and Regional sources is applied to Doncaster. Developing an effective multi-agency response to tackling Violence Against Women and Girls. | Support the development and implementation of a strategic Doncaster Evening and Night-Time Economy Group, providing regular updates to the Safer Stronger Doncaster Partnership. Support the development and implementation of a strategic Partnership Trauma Informed working group. Delivery of the Violence Reduction Action Plan to take a public health approach to preventing and tackling violence and violent crime. Implement an effective action plan, with wide-ranging actions which provide reassurance of our response to tackling violence against women and girls. |
| | | |

Delivery and Governance

Progress needs to be measurable so we can continuously determine and communicate the success or otherwise of the activity we undertake.

Different partners – be it organisations, communities or individuals will identify their own targets and measures of success; but as a partnership, we utilise robust performance management measures to assess our progress.

The Safer Stronger Doncaster Partnership Executive Board adopts responsibility for performance management oversight and manages a framework by which board members can collate and analyse performance data.

Performance management is discussed as a standing agenda item at each Executive Board meeting.

All partners are open to the appropriate sharing of data to tackle crime and disorder, and as such this is accumulated to determine our collective impact/progress towards our shared goals.

The Delivery Plan accompanying this Strategy provides further details regarding the key actions required to respond to our new and emerging priorities and will be performance managed as described above.

We will also assess the impact of the actions on the overarching Wellbeing Goals and use them to shape future activity.

Communications

The partnership will continue to engage with communities to understand concerns, and importantly, raise awareness of our work. We will also strengthen our reporting mechanisms to increase community confidence and provide effective feedback of our actions.

This will be supported through the localities approach and as part of the ongoing communications strategy and Rapid Improvement Plan. This Improvement Plan will involve all agencies and people with lived experience working together to develop solutions which address the issues that have been raised. It will also focus, through different and smarter ways of working, on increased visibility of partnership resources within communities and taking positive action where required. Results can be fed back to our communities using social media, press campaigns or individual updates.

Through this work, we aim to increase our media activity to better represent the work of the partnership and to improve the visibility of our partnership resources within communities.

Conclusion

At a time when all agencies are experiencing change and increasing demands for services, the Safer Stronger Doncaster Partnership is adapting to these challenges to ensure that we listen, understand and build relationships with communities to develop a clear picture of their experiences and respond effectively to their concerns.

Our future work through this strategy is aimed at streamlining systems and processes, working more effectively together, reducing duplication and keeping the public safe. This will continue to reduce crime and anti-social behaviour and will play our part in ensuring that Doncaster and its people thrive. We will tackle not only the obvious impact, but also the underlying issues which drive crime and disorder within our neighbourhoods. The Partnership is committed to doing all we can to improve safety in our communities to build a stronger and more confident Doncaster.





[Priority 01] Tackling domestic and sexual abuse

| Action | Outcome |
|---|--|
| Improving awareness of domestic and sexual abuse throughout Doncaster, particularly with young people. | Residents of Doncaster will be better informed about what domestic and sexual abuse is, how to spot it and what to do about it. It will help to create a culture where abuse is not tolerated and where domestic and sexual abuse is everyone's responsibility. |
| Managing the increase in demand. Secure funding for specialist domestic and sexual abuse services to meet the needs of victims and survivors. | A full assessment of need will provide the evidence for a longer term financial and commissioning strategy for tackling domestic and sexual abuse. |
| Improve collaboration with survivors of domestic abuse with a commitment to learning from their experiences. | Survivors will be better supported by a Survivor Liaison Worker who will provide an important link to the strategic partnership groups. |
| Increased amount of safe accommodation for victims of domestic abuse, including people with complex needs. | People are supported to stay in their own home safely or helped to access alternative safe accommodation in Doncaster or out of the area resulting in reduced risk of harm to victims and their families. Barriers to people with complex needs are removed and they are able to access safe accommodation. |
| Secure additional funding to support for children that have experienced domestic abuse. | Improved health and well-being for children and an opportunity to break the cycle of abuse and prevent children being victims or perpetrators in the future. |
| Production of a Doncaster multi-agency domestic abuse perpetrator protocol. | Perpetrators of Domestic Abuse are robustly managed through trauma informed practice and the criminal justice system, behaviour is challenged and support offered to reduce repeat offending and victims are more confident to report. This includes management of serial perpetrators of domestic abuse. |
| Prevention of repeat incidents of domestic abuse through multi -agency working, information sharing, and proactive engagement with victims, providing longer term support for survivors of domestic abuse and management of perpetrators. | A reduction of repeat incidents of domestic abuse. Helping survivors to rebuild their lives and thrive following the trauma of domestic abuse. |
| To also prevent people from becoming a victim of abuse again having ended one abusive relationship. | |
| Produce a new Domestic Abuse strategy and a new Sexual Abuse Strategy. | Greater awareness of domestic and sexual abuse. Prevention and early identification of domestic abuse and sexual abuse. Victims and survivors of domestic and sexual abuse are supported. Perpetrators of domestic and sexual abuse are held to account. A reduction in domestic and sexual abuse in Doncaster. |

[Priority 02] Reducing anti-social behaviour

| Action | Outcome |
|---|--|
| Effectively manage anti-social behaviour through proactive and responsive approaches, supported by improved mechanisms to report and respond to incidents. | Reporting mechanisms are reviewed, community confidence and reporting is increased. Agencies are informed of the true picture of activity to ensure services respond to the needs of Doncaster residents. |
| Improve community confidence in reporting anti-social behaviour by providing reassurance that we will listen, understand and build relationships with victims and communities. | Communities are more confident to report, relationships are strengthened, agencies have a greater understanding of the lived experiences of residents. |
| Tackle the issue of illegal off-road bikes and quads through a partnership approach, utilising all available Tools and Powers. Results of deployment activity are published. | Issues are reduced, legislative powers are maximised, public confidence is increased. |
| Review multi-agency processes to support the needs of vulnerable victims and victims who are fearful to report anti-social behaviour. | Effective support is provided to victims and confidence is improved. The potential for repeat victimisation is reduced. |
| Implement effective problem-solving approaches to reduce the impact of fly tipping and criminal damage within communities, particularly damage linked to anti- social behaviour e.g. graffiti. | Partners work together to understand the picture of activity to reduce the number of incidents. |
| Monitor hate crimes, incidents and community tensions to provide an accurate picture of community cohesion within communities across Doncaster. | Victims are informed of how to report and receive comprehensive advice and support. Community cohesion is monitored and maintained. |
| Reduce the impact of arson through joint locality working with key partners – utilising data analysis to identify key locations where prevention plans can be implemented. | Proactive approaches and diversionary activities result in a reduction in reported incidents. Communities are updated on action taken. |
| Tackle the issue of street homelessness and begging through joint locality working, recognising this is an issue affecting many areas of the borough. | Partners work together to ensure people are supported to access services and enforcement action is taken when appropriate. Fewer people are presenting as homeless. |
| Seek all available opportunities to gain additional funding for CCTV, for the benefit of communities. Improving our capabilities to gain evidence and reassure the public. | Evidence capability and community reassurance is increased. |
| Communicate the successful use of existing CCTV through local media and newsletters to demonstrate the benefits and value of our CCTV deployment. | Communities are better informed regarding our approaches and reassurance is increased. |

[Priority 03] Reducing crime and re-offending

| Action | Outcome |
|---|---|
| Further reduce the reoffending rate and average number of reoffending offences within the Integrated Offender Management (IOM) cohort. | Fewer people are re-offending once they leave the IOM cohort for good progress and the impact on victims and communities is reduced. |
| Work closely with key partners to improve the public experience of reporting crime. | Reporting mechanisms are improved and therefore better utilised. The partnership are able to understand a more accurate picture of crime in communities and respond to concerns. |
| Further reduce the rates of Serious Acquisitive Crime across the borough through targeted interventions in high crime areas. | Fewer people are committing incidents of serious acquisitive crime and the impact on victims is reduced. |
| Implement the new National IOM strategy for manging the most prolific offenders in our community. | Improved understanding of offender needs and access to support services. Close management of licensing conditions. Development of 3 local IOM cohorts 'Fixed, flex and free' |
| Review the governments national crime plan and develop implementation priorities for Doncaster. | Priorities for Doncaster are identified and progressed to ensure all requirements are met. |
| Deliver youth diversion schemes to ensure young people avoid criminal convictions and are supported in the community, where appropriate. | Young people are diverted away from criminality and receive access to supportive community-based interventions. |
| Develop our pathways to support transition from the youth offending teams into probation services for those identified as prolific offenders. | Offenders are supported, re-offending rates are reduced. |
| Effective management of first-time entrants into the criminal justice system to ensure low levels are maintained. | Fewer people are entering the criminal justice system and fewer victims are affected by crime. |

[Priority 04] Tackling serious and organised crime

| Action | Outcome |
|---|---|
| Develop closer links with locality teams to improve intelligence and the sharing of information, encouraging the public to share information without fear of reprisal. | Organised criminal activity is better understood. Staff recognise the signs of organised criminality and can take timely, robust action to activity across localities. Communities feel supported to report incidents. |
| Develop effective responses to prevent the criminal exploitation of children and young people, which has been recognised as a growing issue during the Covid pandemic. | Fewer people are exploited, support is available and accessed by vulnerable people at the earliest possible stage. Services are targeted into areas where they are most needed. |
| Use the full range of powers, local regulation and licensing powers to disrupt organised crime groups. | Less people are affected by organised criminality. Conviction rates are increased for perpetrators of organised crime. |
| Introduce a 'Clear Hold and Build' Strategy across the Borough to reduce the number of people being drawn into organised criminality. | Disruption activity is in place across communities alongside diversionary initiatives to reduce the number of people exploited into organised criminality. |
| Monitor and disrupt the growth in firearms enabled crime and serious violence, linked to OCG activity. | Activity is understood and robustly tackled to reduce the frequency of firearm incidents and serious violence. |
| Tackle and disrupt the growth in cannabis cultivations linked to organised crime, which are impacting on vulnerable communities. | Fewer cannabis cultivations are established. Perpetrators are robustly managed through the criminal justice system. |
| Protect communities from cyber enabled crime such as fraud. | Communities are informed of risks and opportunities are reduced for criminality. |

[Priority 05] Reducing substance and alcohol misuse

| Action | Outcome |
|--|--|
| Develop and build the Doncaster recovery community and support the annual Recovery Games events, developing and supporting networks in communities and among those in treatment and recovery. | More people have sustained recovery from substance misuse. |
| Increase the number of people choosing not to misuse drugs and/ or alcohol, including delivery of the 'Rethink Your Drink' alcohol communications campaign to reduce alcohol related harms. | Fewer people are affected by problematic substance misuse. |
| Reduce the number of children, young people and families affected by drug and/or alcohol misuse. In partnership with Huddersfield University, undertake action research to improve multi-agency responses to the impact of parental substance misuse in children and young people. | The impact of substance misuse on children young people and families is reduced. |
| Reduce the number of people who experience crime and disorder related to the misuse of drugs and/or alcohol through the delivery of a comprehensive, accessible, high quality drug and alcohol treatment service across Doncaster. | The impact of substance misuse related crime and disorder is reduced. |
| Monitor and respond to increased levels of alcohol consumption and referrals for alcohol treatment during the covid-19 pandemic. | Maintain capacity of treatment services to respond to referrals. |

[Priority 06] Reducing violence and violent crime

| Action | Outcome |
|--|--|
| Support the development and implementation of a strategic Doncaster Evening and Night-Time Economy Group, providing regular updates to the Safer Stronger Doncaster Partnership. | Progress work towards achieving the Association of Town and City Management Purple Flag Accreditation to support a safe and welcoming town centre. |
| Support the development and implementation of a strategic Partnership Trauma Informed working group. | Increased understanding of existing trauma informed practice, promotion of training and supporting organisations across Doncaster to work towards becoming trauma informed. |
| Develop and implement an effective multi-agency response to tackling violence against women and girls. | Incidents are reduced, communities feel reassured. |
| Delivery of the Violence Reduction Action Plan. | A multi-agency, public health approach is taken to preventing and tackling violence and violent crime. |

[All Priorities]

| Action | Outcome |
|--|--|
| Increase communications and social media activity to represent the work of the Partnership and its resources (including all available reporting options) to improve awareness and community confidence. | The work of the partnership is more visible to communities, engagement and community confidence is improved. |
| Engage with communities to understand their experiences and concerns and provide reassurance and feedback regarding actions taken. | The Partnership has an improved understanding of community need. Communities are better engaged and feedback is strengthened. |
| Develop a Rapid Improvement Plan to increase public confidence in reporting crime, anti-social behaviour or community concerns. | All agencies and people with lived experience will work together to develop solutions which address the issues that have been raised. Increased visibility of partnership resources within communities. Positive action is taken, the results of which can be fed back to our communities using social media, press campaigns or individual updates. |
| To support the development of locality plans to identify and deliver community safety priorities in local areas. | Community Safety priorities are clear and deliverable in local areas across the borough. |